



## Valuation Tribunal council tax banding appeal process

You have filled in an appeal form on our website and uploaded a copy of the VOA's decision that you are appealing against. We have registered your appeal. Please read this booklet. Next we schedule your appeal for a hearing.

#### You prepare your case

The checklist at the back of the booklet may help you. You can contact us at any time to ask for general, independent advice.

You can also continue your discussions with the VOA, and you should let us know if you reach an agreement with them.

You may want to refer to the relevant legislation and case law.

Eight to 10 weeks before the hearing, we will tell you when your appeal will be considered.

Near to the hearing date, we will send you a link to join the hearing. We may also be able to give you an idea what time your appeal will be heard.

Please contact us if you:

about the process;

(without you there);

website.)

have any extra needs; or

don't understand something

• need to postpone the hearing;

• want to have your case

 want to stop (withdraw) your appeal. (You can also do this by filling in a form on our

considered in your absence

The VOA send its case and yours to us at least two weeks before the hearing. It will also send a copy of the documents to you.

The hearing

If you want us to consider your response to the VOA's case, or any other evidence to support your case that was not included with your appeal form, you must send it to the VOA at least four weeks before the hearing.

We aim to send you our decision, and a guidance

hearing.

booklet, within a month of the

At least six weeks before the hearing, the VOA will send you a copy of its case against your appeal.

You may not agree with the decision.

The booklet we send with our decision will explain what you can do if you don't agree with



The VOA makes the change and tells the council. The council looks again at your bill and tells you about any alterations.

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If you would like a copy of this booklet in another format or language, please let us know.

We aim to treat everyone fairly. We will not treat anyone making an appeal less favourably for any reason.

This guide does not cover every point about us and our service. Our staff will reply to any reasonable request you have for advice on our procedures, but we cannot offer detailed advice on your appeal.

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# Definitions

### adjourn

To stop the hearing for a time because a discussion or some other information is needed before a decision can be made.

### council

The local authority (billing authority) that sends out council tax bills.

## direction

Our written instructions, which you and the VOA must follow.

## dismiss

The panel turns down your appeal and you no longer have a case with us.

### invalidity notice

A notice from the VOA stating that it has not accepted your proposal as valid, and the reasons for this.

### panel

The members of the Valuation Tribunal who hear your appeal.

### proposal

The letter or form that you sent to the VOA asking it to alter the valuation list.

### strike out

The panel decides to stop considering your appeal because you failed to keep to a direction, or because we have no power to hear your appeal.

### valuation list

A list of all the domestic properties (homes) in a council's area which council tax is charged on.

## Valuation Office Agency (VOA)

The government agency that places homes in council tax bands.

The VOA's listing officer is responsible for making sure the valuation list is correct and up to date.

**Council tax valuation** Your appeal. Preparing for the Tribunal hearing.

we

The Valuation Tribunal - the name that covers both the judicial body that hears appeals against council tax and business rates (the Valuation Tribunal for England) and the administrative body that supports it (the Valuation Tribunal Service).

# Why have I received a notice of acknowledgment?

- 1. You have made an appeal against a decision you received from the VOA. Our notice tells you that we have registered your appeal and gives our contact details. It shows the information we have about your appeal, including the appeal number which you should quote if you contact us about your appeal. If any of the information on the notice is wrong, please let us know.
- 2. By law, we have to let the VOA know that you have made an appeal. We will send it a copy of your appeal form and any other supporting documents you have provided.

# About this booklet

- 3. This booklet looks at appeals against decisions the VOA makes about council tax banding (valuation) and against invalidity notices the VOA issues. It gives you information about us, the notices you receive from us, the service we provide and what happens next. The information will be useful to you throughout the whole appeals process, so please keep it as you may need to read it again.
- 4. Another document, the Consolidated Practice Statement, includes rules about how appeals are dealt with. We tell you more about the Consolidated Practice Statement in paragraph 9.

# What is the Valuation Tribunal?

- 5. We, the Valuation Tribunal, have two separate arms the Valuation Tribunal for England and the Valuation Tribunal Service.
- 6. The Valuation Tribunal for England (the tribunal) was established by an Act of Parliament to decide disputes about council tax and nondomestic (business) rates. It is an independent judicial body (like a court) and is **not** connected to the VOA (that sets council tax bands and rateable values for properties) or to the council (that decides on liability, exemptions and discounts for council tax and send out council tax and rates bills).

- 7. The tribunal is made up of a president, vice-presidents, chairmen and ordinary members. The president and vice-presidents are senior members who are entitled to sit alone. The tribunal usually sits in panels of two (a chairman and a member), assisted by a clerk. The clerk is not involved in making decisions. Their role is to offer advice on the relevant law, practice and procedure, and to put the panel's decision and reasoning into writing.
- 8. The clerk is employed by the Valuation Tribunal Service, which supports the tribunal. The Valuation Tribunal Service was also established by an Act of Parliament, and provides the staff, training, office services and so on that the tribunal needs.

## How does the Valuation Tribunal work?

- 9. We must follow laws and procedures that are relevant to our appeal process. These are set out in formal regulations (see page 18), supported by a practice statement made by our president (the Consolidated Practice Statement). You can download the Consolidated Practice Statement from our website at www.valuationtribunal.gov.uk or ask us for a copy at any time.
- 10. We aim to be as informal as possible, but our hearings are structured. This is for everyone's benefit.
- 11. It is free to make this type of appeal. We cannot order anyone to pay the costs or expenses of the other side, whatever the outcome of your appeal.
- 12. You can present your own case or ask someone else to represent you. (We cannot represent you or provide anyone to represent you.)
- 13. Hearings are open to the public, unless there are exceptional grounds (reasons) for them to be held in private. The grounds for holding a meeting in private are set out in the Consolidated Practice Statement (in the 'Private or closed hearings' section).
- 14. Our decisions are published on our website. You can apply to have certain information removed from a decision document before it is published. There are more details about this in the Consolidated Practice Statement (in the 'Publication of decisions' section).

# Do I still need to pay my council tax?

15. By law, you must still make the payments shown on your bill.

# What happens before the hearing?

- 16. You will need to prepare your case before the hearing. You must show the panel why you think it should accept your appeal.
- 17. You may want to try to settle your appeal with the VOA. You can do this right up until the date of the hearing. If you reach a settlement before the hearing date, you must let us know immediately. Even if you cannot settle your appeal with the VOA, it is helpful to the panel and to you if you and the VOA have agreed the facts that apply to your appeal.
- 18. You can get advice from:
  - Citizens Advice (www.citizensadvice.org.uk);
  - an independent property valuer (you can get contact details from the internet or local business and phone directories); and
  - a legal adviser. It is unlikely you will get legal aid to help with the costs involved. To find out what help may be available, call Civil Legal Advice on 0345 345 4345 or email emailhelp@civillegaladvice.org.uk. Or visit www.gov.uk/legalaid for more information about the scheme.
- 19. You may want to watch another hearing to see what happens. If you do, please see the list of live hearings in the 'Appeals and Decisions' section of our website, then email us to ask to watch the hearing you have chosen.
- 20. We will send you a notice of hearing.

Our hearings are now held online using Microsoft Teams, and the Consolidated Practice Statement has been updated to reflect this.

Your hearing will only be held in person if our president says that it cannot be held online.

- 21. The notice of hearing will tell you when we will hear your appeal. This will usually be within six months of receiving your appeal, and we will give you between eight to 10 weeks' notice of the hearing.
- 22. The notice will also include a direction. It is very important that you read this as it tells you what you need to do. It is likely that you and the VOA will have shared evidence and arguments before you made the appeal. However, if you have more evidence or arguments after this, you must share these with the VOA before the hearing date. The panel will not have access to the VOA's records. It will only be able to consider the evidence it is given. If there is anything you want the panel to consider, you must share it with the VOA before the hearing so that it can be included in the evidence pack. The panel may not allow you to provide any evidence for the first time at the hearing, unless there is good reason for the evidence being late and as long as allowing it will not be unfair to anyone involved.
- 23. If you tell us you will be attending the hearing, we will be able to plan the day better and may be able to give you an idea of what time your appeal will be heard.
- 24. If you cannot appear at the hearing, you can:
  - send a representative (see paragraph 56);
  - ask the panel to hear the case in your absence (see paragraph 48); or
  - ask us for another hearing date, if you have a good reason for not being able to attend on the original date. Please note that it may be some time before we can give you a new date. There is more about this in the Consolidated Practice Statement (in the 'Postponements and adjournments' section).

# How do I prepare my case before the hearing?

This guide gives information about council tax banding appeals (paragraphs 25 to 38) and invalidity notice appeals (paragraphs 39 to 46). Please read the information that applies to your appeal. Other information in the booklet applies to both types of appeal.

### Council tax banding appeals

- 25. At least six weeks before the hearing, the VOA should send you its full case and any evidence it has to support this, including any evidence of the prices other properties sold for and the bands they are in. The VOA's evidence can appear to be fairly formal, but we don't expect you to present your evidence in the same way.
- 26. Whether you hear from the VOA or not, at least four weeks before the hearing you must send the VOA (not us) any more evidence you want to be considered or any challenges you want to make to the VOA's case. You should make sure that your case explains the issues that you and the VOA disagree on and the decision you want from us. Set out your arguments to support your case (including details of any legislation or case law that applies) and enclose any evidence that you have to support this. If you don't want to add anything, your case will be decided on the information in and included with your appeal form.
- 27. If you need more time, you must write to us to ask if this is possible and also let the VOA know. We will not allow you to present extra information at the hearing if this was not included in the information you sent to the VOA, unless the information was not available at that time.
- 28. At least two weeks before the hearing, the VOA will send its case and yours to us. It will also send you a copy by post or email, depending on how you have told it to contact you.
- 29. Properties are placed in council tax bands based on the price the VOA assumes they would have sold for on 1 April 1991. This applies even if your property was not sold or even built on this date.

#### **Council tax valuation** Your appeal. Preparing for the Tribunal hearing.

The ranges of property values in each band are as follows.

Band A - up to and including £40,000

Band B - over £40,000 and up to and including £52,000

Band C - over £52,000 and up to and including £68,000

Band D - over £68,000 and up to and including £88,000

Band E - over £88,000 and up to and including £120,000

Band F - over £120,000 and up to and including £160,000  $\,$ 

Band G - over £160,000 and up to and including £320,000

Band H - over £320,000

 Generally, the best way to know which band a property should be in is to look at the price the property sold for on or near to 1 April 1991.

If a property was not sold around that time it can be difficult to work out what it might have been worth in 1991, particularly if it was not built at that time. You may be able to find information about other properties in the area that were sold around this date. If these properties are very similar to your own, the prices they sold for may be good evidence of how much yours would have sold for back then

31. The VOA will have checked that the details it has about your property are correct and told you about any information it considered when reviewing your property's band. At least six weeks before the hearing, the VOA must send you a copy of its case, including its arguments, evidence, and any legislation and case law that applies. It may also send you details of the prices that properties it considers to be similar to yours were sold for. If so, you then have the right to ask the VOA for information about the selling prices of up to four other properties that you have identified as being similar to yours. If the VOA provides selling prices of more than four properties, you can ask for information on the same number of properties of your choice.

- 32. If you can't find any good information about selling prices, you may be able to find information about the bandings of similar properties. Since council tax started in 1993, many disagreements about bandings have been settled following appeals, and many banding decisions have been seen to be accepted because no appeals have been made. These settled or accepted bandings may be good evidence of the correct band for your property.
- 33. Your local council holds a copy of the valuation list, which shows the bandings of all properties in your council's area. You can look at the list and compare the banding of your property and the bandings of any other properties that you think are similar. You can also see information about the bandings for all properties in England on the VOA's website at www.voa.gov.uk.
- 34. Copies of old newspapers are often available at libraries and can provide some details of properties which were for sale in 1991. These will only show the asking prices and often have few details about the properties, but you may be able to use the information to ask the VOA for evidence of property sales.
- 35. Some banks and building societies produce lists that show changes in property prices. But these lists are based on information about different types of properties over very wide areas, so they may not be an accurate guide as to how much a particular property has changed in value.
- 36. In recent years, several website services have been set up which show sales of properties since April 2000, based on information from the Land Registry. These may help you to make comparisons, but please remember that it is the values in 1991 that matter.
- 37. If you are going to use evidence of the sales or bandings of other properties, it is important that you find as much information as possible about the location, age and size of each property involved. The VOA may be able to help you find out more details about any similar properties if you ask them to.
- 38. You can find more information about how properties are valued by looking at section 2 of the Council Tax Guidance Manual on our website at www.valuationtribunal.gov.uk.

### Appeals against invalidity notices

- 39. An invalidity notice is a notice from the VOA stating that it does not think that your proposal is valid, and the reasons for this. You can appeal against this notice and argue that your proposal is valid. The most common reasons for a proposal not being valid are listed below.
  - You made the proposal too late. For example, you made it after the legal time limit.
  - You did not give full details in the proposal. For example, you did not give reasons why you believed that the banding was wrong or you did not give full information about a previous decision we or a higher court made that you thought was relevant to your case.
  - You did not have the right to make a proposal. For example, you were not the occupier, owner or tenant of the property when you made the proposal.
  - We or a higher court have already considered an appeal based on the same facts and relating to the same property.
- 40. You will need to convince the panel that the VOA's reason for issuing an invalidity notice is wrong.
- 41. When considering an appeal against an invalidity notice, we cannot also consider whether your property has been placed in the correct band. The panel is concerned only with whether your proposal is valid. If we decide that your proposal is valid, the matter will be referred back to the VOA, who will need to consider the valuation issues raised in your proposal. If the VOA is not prepared to alter your band, you can appeal to us again and, if necessary, we will consider your band at a later date.
- 42. You can find more information about making a proposal by looking at section 5 of the Council Tax Guidance Manual on our website at www.valuationtribunal.gov.uk.
- 43. We expect that you will have exchanged all your evidence with the VOA before making your appeal, and certainly before the hearing.
- 44. You can see decisions about other appeals on our website. But a decision made by one panel may not necessarily be made by another panel (unless the president or a vice-president made the decision on a point of law).

45. You can also find useful information on the following government websites.

www.gov.uk

www.voa.gov.uk

46. The main legislation that applies to these appeals is shown on page 18.

# Do I need to attend the hearing?

**47.** It is very helpful if you appear at the hearing so that you can present your case, answer the panel's questions and ask the VOA any questions you have. Our statistics show that your appeal is more likely to be successful if you do attend the hearing or have someone to represent you at the hearing. However, it is possible for your appeal to be dealt with in your absence, as explained below.

### A hearing in your absence

48. If you want the panel to hear your council tax banding case without you, you must contact us at least 24 hours before the hearing to ask if this is possible. For an invalidity notice appeal, you must send us and the VOA the points you want to make, in writing, 14 days before the hearing. The VOA will still appear at the hearing. If the panel decides that it cannot deal with your appeal properly in this way, it may adjourn the hearing to another date so you can attend.

### A decision without a hearing

- 49. Appeals can sometimes be decided on written statements only. This is known as a decision without a hearing, and neither you nor the VOA will attend. If you ask us to deal with an appeal in this way and the VOA objects, we will let you know as both sides have to agree to this in order for it to be allowed. The panel may ask you or the VOA for more evidence. The panel may decide that it can't deal with the case without a hearing or may strike out or dismiss your appeal if you fail to keep to a direction it makes.
- 50. You can find more details in the Consolidated Practice Statement (in the 'Decisions without a hearing' section).

# Am I likely to win my appeal?

51. We are independent and have to be impartial so, although we can give you advice on the procedure to follow, we can't tell you about whether you have a good case for making an appeal or whether your appeal is likely to be successful. Each case is considered on its merits.

The success rate for appeals heard by a panel varies. However, for all types of appeal, when the person making the appeal attends or is represented at the hearing, about one in three or four appeals is successful (fully or partly).

You may find it helpful to visit the 'Appeals and decisions' section of our website, where you can search for previous decisions on appeals like yours.

52. Shortly before the hearing, unless we know that your appeal has been settled, we will contact you to tell you how to join the hearing.

# Who will be at the hearing?

## The panel

53. Usually, two members will hear your appeal, although occasionally the president, a vice-president or a chairman can sit alone. One of the members will chair the hearing.

## The clerk

54. The clerk is a paid employee who acts as an adviser on points of procedure and law. The decision is made only by the members of the panel, and the clerk is responsible for writing up their decision.

## The representative of the VOA

55. You will have already been in contact with the VOA's member of staff who is at the hearing during the discussion of your appeal.

## You

56. You can speak at the hearing or you can ask a representative (for example, a friend, a solicitor or a surveyor) to speak for you. You can ask someone else to represent you, whether or not you will be there yourself. You must let us know in writing, before the hearing, who will be representing you.

### Members of the public

- 57. The hearing is open to members of the public. Usually, the only other people at a hearing are either waiting for their cases to be heard or watching what happens at a hearing before the day of their own hearing.
- 58. The panel may hear your appeal in private if you ask us before the hearing, but you must have an exceptional reason for this. There are more details in the Consolidated Practice Statement (in the 'Private or closed hearings' section).

# What happens at a hearing?

You may want to watch another hearing to see what happens. If you do, please see the list of live hearings in the 'Appeals and decisions' section of our website, then email us to ask to watch the hearing you have chosen.

- 59. Hearings are as informal as possible and we will try to put everyone at ease, but these are legal proceedings and so it is impossible to avoid all formality.
- 60. The panel and the clerk will have a copy of your case (sent by the VOA) and you should go through this, explaining what you want to change and what evidence you have to show why it should change.
- 61. You can call witnesses.
- 62. The panel will normally follow the procedure set out in the Consolidated Practice Statement (in the 'Model procedure' section).
- 63. You will normally put your case first. If you would prefer to give your case second, please let us know.

- 64. During the hearing:
  - the panel will ask you and the VOA to present your cases;
  - you will be able to ask the VOA questions;
  - the VOA will be able to ask you questions; and
  - the panel and the clerk can ask you and the VOA questions.
- 65. Before the panel retires to make its decision, it will ask you if you would like to summarise your case (in other words, go over the main points of your case again).
- 66. The panel may decide to inspect the property or the area it is in, though this is rare.
- 67. We will send you our decision in writing. It will not be announced at the hearing.

## How long does a hearing last?

68. Hearings usually last about an hour. However, it depends on the case and how much evidence each side presents.

## What if I have extra needs?

- 69. If you have any extra needs (for example, relating to your sight, hearing or mobility), please tell us in good time. We will do our best to help. There are more details about this in the Consolidated Practice Statement (in the 'Private or closed hearings' section).
- 70. If you have problems understanding English, we can provide an interpreter. Please tell us which language you speak. Please note that the interpreter will not be an expert on council tax and will not be able to make your case for you. They will only translate what is said. We can also provide someone to help you communicate (for example, a signer). We will pay the costs of providing this help.

71. Our website has more guidance, which you can access using ReachDeck, a feature which allows you to listen to the text, or download it as an MP3 file, in English or another language.

# After the hearing

- 72. We will send you a notice of decision.
- 73. The notice gives you, and everyone else involved in the appeal, our decision and a summary of our reasons for the decision. It will not be a full record of what everyone said and all the evidence presented, but will explain why we made the decision we did. The notice also confirms the information we will keep as a record of your appeal. By law, these records have to be available for six years for the public to see. If any of the facts in the notice are wrong, please let us know so that we can correct them.
- 74. We will also send you a link to a guidance booklet which explains what happens next, or you can read the booklet at any time on our website. You can also ask us to send you a paper copy of the guidance booklet.

# Can you award costs?

75. No. We can't order one side to pay the expenses of the other, whatever the outcome of your appeal. You have to meet your own expenses (and the expenses of anyone representing you) of preparing your case and appearing at the hearing.

# How do I make a complaint?

76. If you have a question or concern about the way we have handled your appeal, we will try to sort out your concerns immediately. However, if you are still not satisfied you can make a formal complaint by filling in our online complaints form. You can only use the form to complain about the way we have handled your appeal or how you have been dealt with by our staff.

- 77. You can download a copy of our Customer Charter and Complaints Policy from our website, or you can ask us for a copy.
- 78. You can also complain to our president about the behaviour of a member or members of the panel (for example, if you think they made inappropriate comments or were impolite).
- 79. You cannot complain about our decision. The only way to object to a decision is to appeal. There is more information in the booklet 'The Tribunal's decision on your appeal', which is available on our website along with all our other guidance booklets.

# How do I contact you?

- 80. Our contact details will be on the notice we send you and they are also available on our website at www.valuationtribunal.gov.uk.
- 81. Our national phone number is 0303 445 8100 and our email address is appeals@valuationtribunal.gov.uk.
- 82. When you contact us, please tell us your appeal number.

# Relevant legislation

## General

• Local Government Finance Act 1992

## Specific

- Council Tax (Situation and Valuation of Dwellings) Regulations 1992, Statutory Instrument 1992 No 550 (as amended), which gives details about the assumptions that have to be made when placing a property in a valuation band
- Council Tax (Alteration of Lists and Appeals) (England) Regulations 2009, Statutory Instrument 2009 No 2270 (as amended)
- Valuation Tribunal for England (Council Tax and Rating Appeals) (Procedure) Regulations 2009, Statutory Instrument 2009 No 2269 (as amended)

These set out the rules which we and the VOA must keep to when dealing with any council tax valuation appeals.

Please remember that the law sometimes changes, so you will need to check that any legislation you refer to when making your appeal is up to date. Larger public and law libraries have copies of current legislation, or you can visit www.legislation.gov.uk. **Council tax valuation** Your appeal. Preparing for the Tribunal hearing.

## Hearing checklist for council tax banding appeals

This checklist is to help you prepare for your hearing. You don't need to return it to us.

- 1. Have you read the booklet 'Your appeal and preparing for your Valuation Tribunal hearing'?
- 2. Have you agreed the facts with the VOA about your property (for example, the size of the property and any important dates)?
- 3. Do you have evidence to support your case, including evidence of council tax bands or selling prices of similar properties?
- 4. Do you understand that you can do the following to help you prepare your evidence?
  - Look at the valuation list.
  - Research old local newspapers for estate agents' adverts or look at details of estate agents' property sales.
  - Look at property-price websites.
  - Ask the VOA for sales information on properties you think are similar to yours (from the list the VOA provides of the sales of properties they think are similar to yours).
  - Look at our website (to see other council tax decisions) and the Council Tax Guidance Manual.
- 5. Have you received the VOA's case at least six weeks before the hearing and sent them your response and any extra evidence you have prepared at least four weeks before the hearing?
- 6. Do you know what your options are if you cannot or do not want to attend the hearing? (See paragraph 47 of this booklet.)
- 7. Have you decided that you would like someone to represent you at the hearing, and let us know who that person is?
- 8. Have you spoken to us about any extra needs you have? (See paragraphs 69 to 71 of this booklet.)

- 9. Do you know the date and time of the hearing, and how to join it?
- 10. Have you let us know that you (or your representative) will be attending the hearing?

If you have any questions about what will happen at the hearing or what you need to do to prepare for it, please contact us on 0303 445 8100 or visit our website at www.valuationtribunal.gov.uk.

When you contact us, please tell us your appeal number, which will be on all letters and documents we send you.

# Valuation Tribunal

Phone: 0303 445 8100 Website: www.valuationtribunal.gov.uk